# Water Reuse for a New City in Oregon: Solutions for Southeast Damascus



PNCWA October 26, 2010

**CH2MHILL** 

PRESENTED BY
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#### **Presentation Outline**

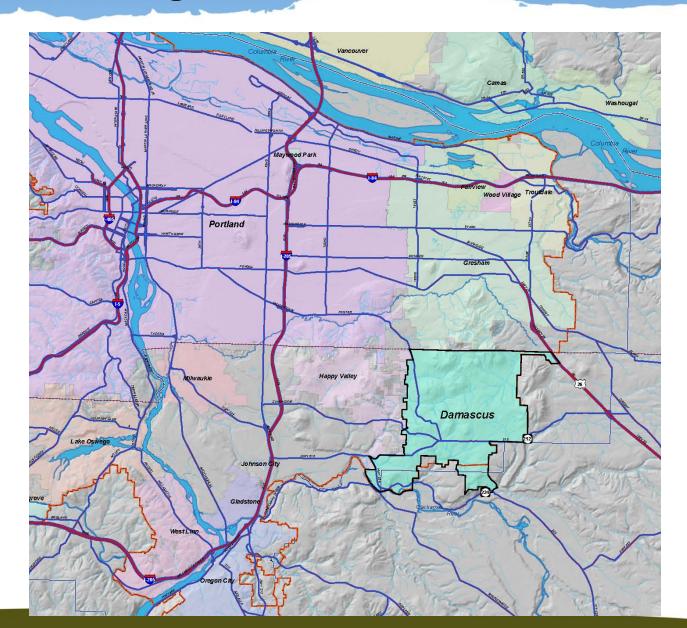
- Introduction
  - Location and Context of the City and of the Project
- Phase 1 Options Analysis
  - Wastewater treatment and reuse alternatives
  - Multi-Criteria analysis: capital cost and non-financial costs
- Phase 2 Refined Alternatives
  - Watershed context
  - Staged implementation wastewater treatment and reuse
- Conclusions
- Next steps



### **Location and Context**

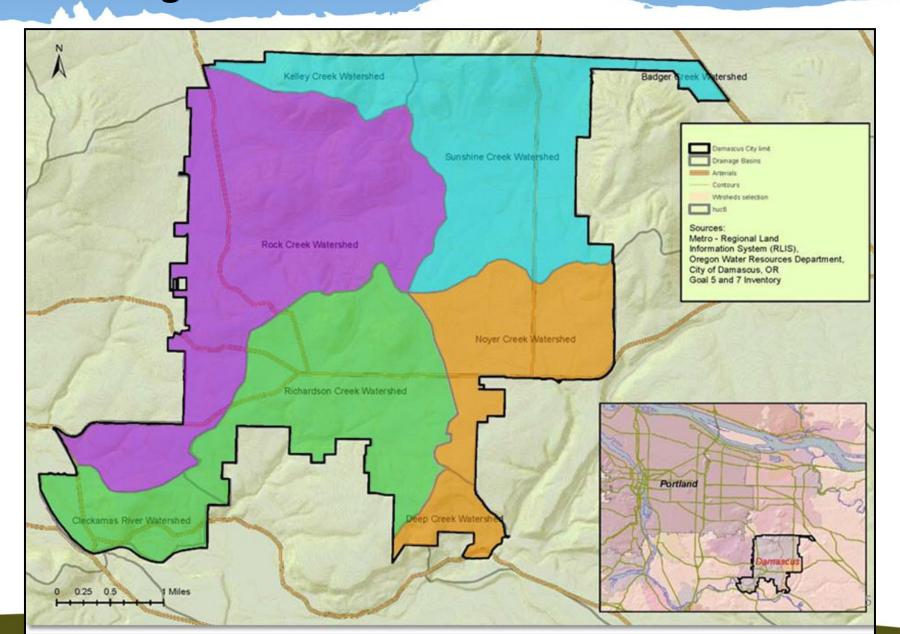


#### Damascus, Oregon



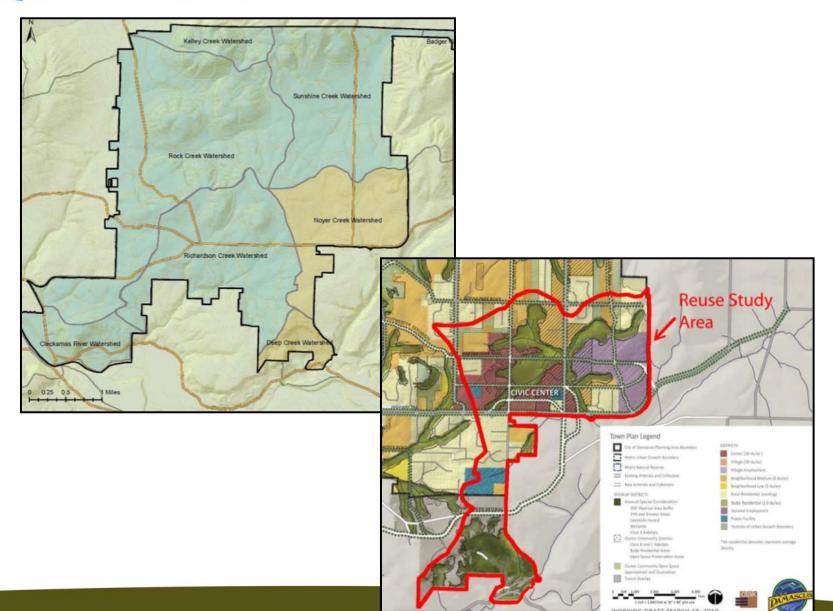


### Planning without a watershed context





### Southeast Damascus study area



#### Geography, topography, & climate

Study area

2.2 square miles 1,400 acres

#### **Build-out**

2,918 households - 220 gpd 11,700 employees - 80 gpcd Wastewater

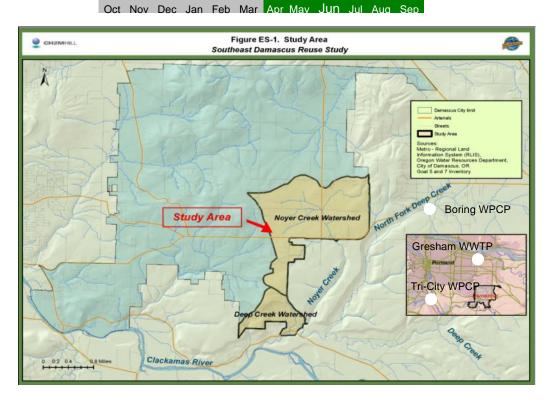
- 1.5 mgd dry (avg)
- 3.0 mgd wet (max month)

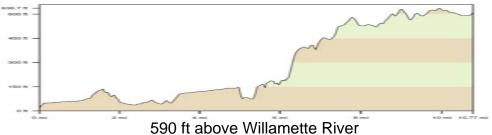
#### **Existing water service**

Sunrise Water Authority
Boring Water District (East)
Private wells

#### Existing wastewater service ISDS

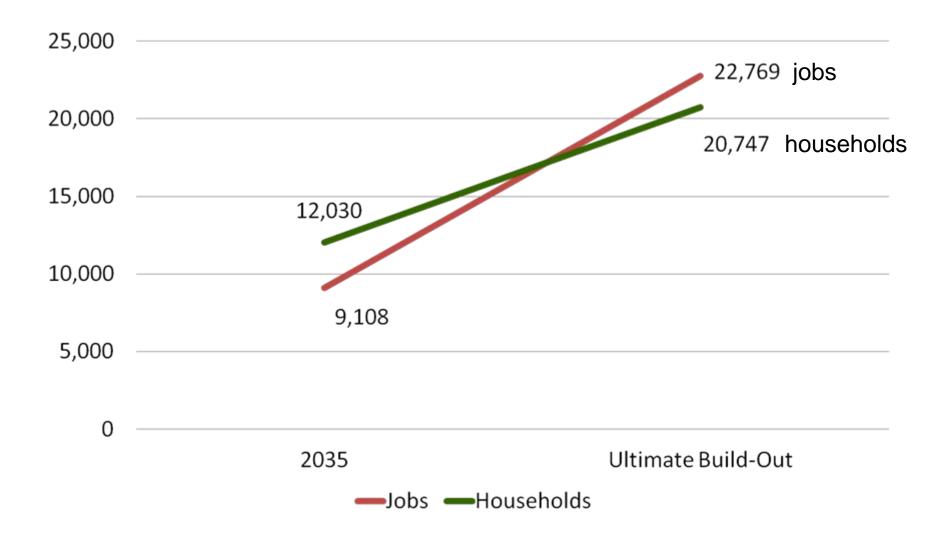
Boring WPCP (East 2 miles) Tri-City WRF (West 9 miles), Gresham WWTP (North 9 miles) Irrigation months in Oregon – 24 to 28 inches



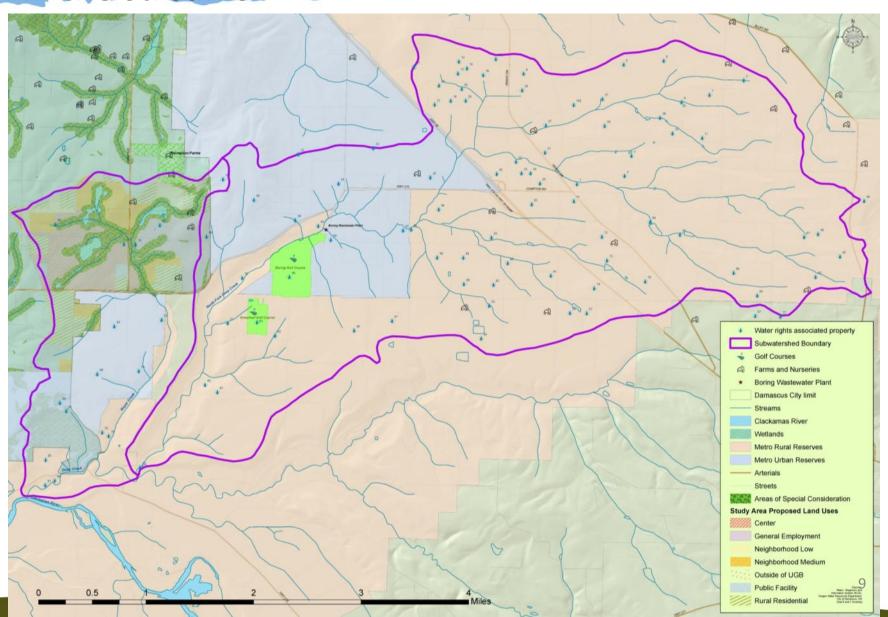




### Growth projections outpace water resources



# Demands on surface water are greater than the flow in the streams





#### The Three-Basin Rule

- Legislation limiting surface water discharges, WPCF, and NPDES permits (OAR 340-041-0350)
  - Clackamas, Mackenzie and North Santiam Rivers
    - Specifically prohibited:
      - New NPDES permits for domestic STPs
      - Increased mass load limits for existing facilities
    - EQC may approve a new WPCF if:
      - No discharge to surface water,
      - EQC finds that STP is preferable to individual onsite systems
- Another example of land use planning without a watershed context

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## **Phase 1: Options Analysis**



## Southeast Damascus Reuse Study Goals for study

- Evaluate a universe of wastewater service and water reuse opportunities
- Estimate capital costs and evaluate non-financial costs
- Other goals:
  - Support City Council's Sustainability Policy
  - Support City Council's core values:
    - Well-designed communities and core areas
    - Environmental responsibility and protected special places
  - Identify wastewater/reuse solutions that might be applicable elsewhere in Damascus
  - Prepare to launch wastewater and water master planning work



#### **Work guided by Sounding Board**

- Input sought from local stakeholders and state regulators to guide alternatives development
  - Sunrise Water Authority
  - Clackamas Water Environment Services (WES)
  - City of Gresham
  - Oregon Department of Environmental Quality (DEQ)
  - Oregon Water Resources Department (OWRD)







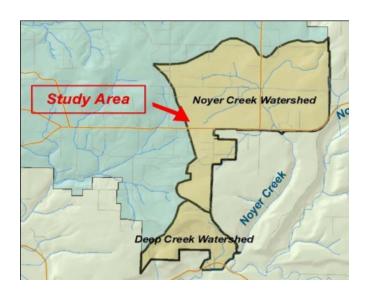






#### **Initial assumptions**

- Reuse inside the study area
- Capital cost not only deciding factor
- Not limited by technology or regulations
  - Three Basin Rule
  - Current reuse regulations
- Each utility pays for itself
  - Reuse
  - Wastewater
  - Potable water supply





#### What kind of reuse?

- Class A
  - Oxidized, filtered, and disinfected
  - Wide range of uses, including aquifer recharge
- Class B
  - Oxidized and disinfected, not filtered
  - Controlled access
- Class C
  - Oxidized and disinfected, more bacteria
  - Golf courses
- Class D
  - Oxidized & disinfected, more bacteria
  - Nonfood crops
- Oxidized but not disinfected
  - Timber and non-consumed seed crops



# The universe of wastewater and reuse options

#### Wastewater treatment

- Location and discharge points
  - Tri-City WRF
  - Gresham WWTP
  - Boring WPCP
  - Decentralized
- Variations
  - Conservation & better construction
  - Type of treatment
    - » Conventional Secondary
    - » MBR
    - » Living Machine
    - » STEP
    - » Lagoons
    - » Poplar trees

#### Reuse

- Location and discharge points
  - Tri-City WRF
  - Gresham WWTP
  - Boring WPCP
  - Decentralized
  - Scalping plants
- Seasonal variations
- Storage
- Uses
  - Unrestricted access
  - Fire flows
  - Substitute supply -Swap reuse for existing water rights
  - Augmentation







## Costs – Wastewater treatment with unrestricted seasonal reuse

Estimated Cost of Wastewater and Reuse Systems for Southeast Damascus – 1.7 mgd ADWF

Wastewater Treatment Plant Location	Estimated Wastewater System Construction Cost (millions)	Estimated Reuse System Construction Cost (millions)	Total Estimated Wastewater and Reuse System Construction Costs (millions)	Estimated Selling Price per ccf of Reuse Water
Expand Tri-City WPCF	\$70.7	\$24.6	\$95.3	\$4.67
Expand Gresham WWTP	\$56.4	\$26.2	\$82.6	\$4.86
Expand Boring WPCF	\$49,9	\$8.4	\$58.3	\$1.97
Decentralized	\$51.0	\$4.9	\$55.9	\$1.41

Estimated selling price for reuse water includes capital costs amortized over 30 years at 5%, electrical power, and operations and maintenance costs for reuse system only. O&M costs for wastewater treatment were not calculated.



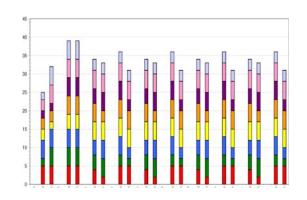
### Water and reuse rates for nearby utilities

	F	Reuse	
Utilities	System Development Charge	Rate per ccf	Rate per ccf
Sunrise Water Authority	\$6,040	Residential - \$1.55 to \$2.75 Commercial - \$1.80 to \$3.10	-
City of Gresham	\$4,153	\$1.99 to \$3.01	-
City of Portland	\$2,690	\$2.44	-
City of Newberg	-	\$2.60 to \$4.18	\$3.30



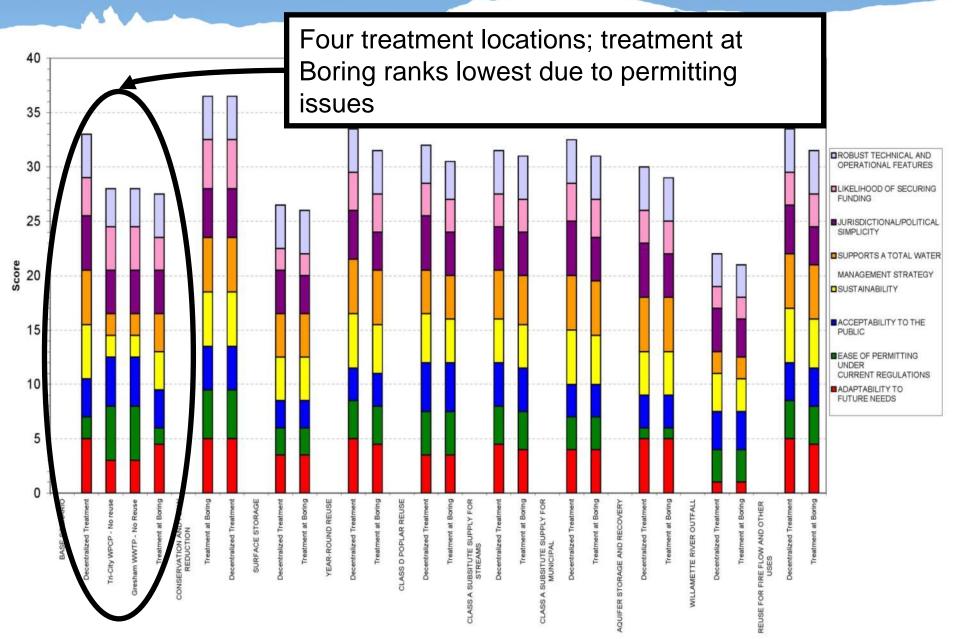
#### Non-financial evaluation criteria

- 1. Adaptability to future needs
- 2. Ease of permitting under current regulations
- 3. Acceptability to the public
- 4. Sustainability
- 5. Supports a total water management strategy
- 6. Jurisdictional/Political simplicity
- 7. Likelihood of securing funding
- 8. Robust technical and operational features



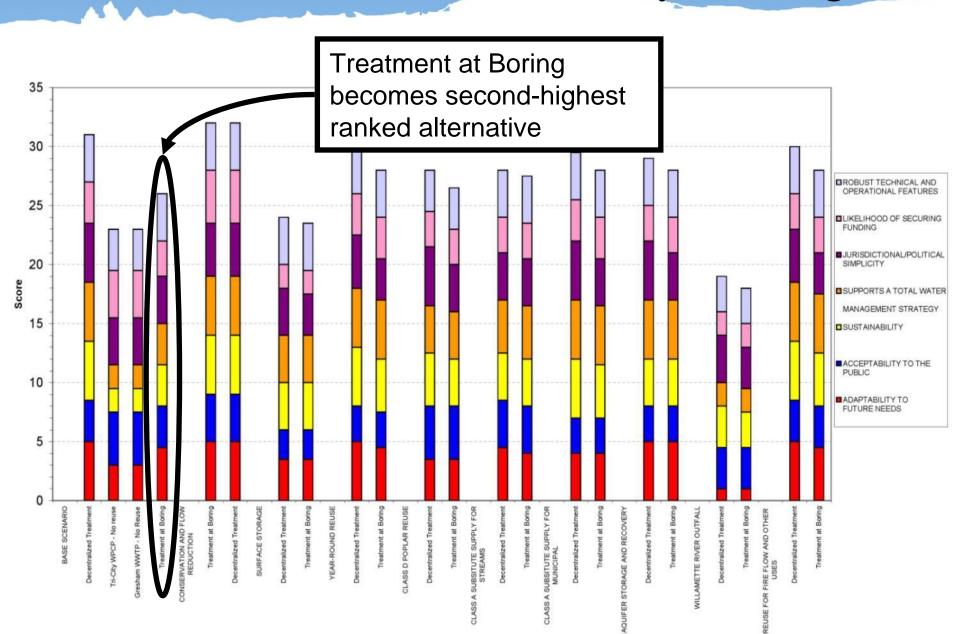


#### Results of the non-financial evaluation – all criteria





#### Non-financial evaluation – without permitting



# Conclusions from the Phase 1 Study: Reuse makes sense for SE Damascus

- City council considers reuse a necessary part of the overall solution
- Reuse makes sense from both the capital cost and non-financial cost perspective
- Local treatment solutions are most cost-effective
  - Expand and upgrade the Boring facility to treat flow from SE Damascus to Class A quality or
  - Use decentralized MBR facilities throughout SE Damascus

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## **Phase 2: Refined Alternatives**



#### **Phase 2 Objective and Scope of Work**

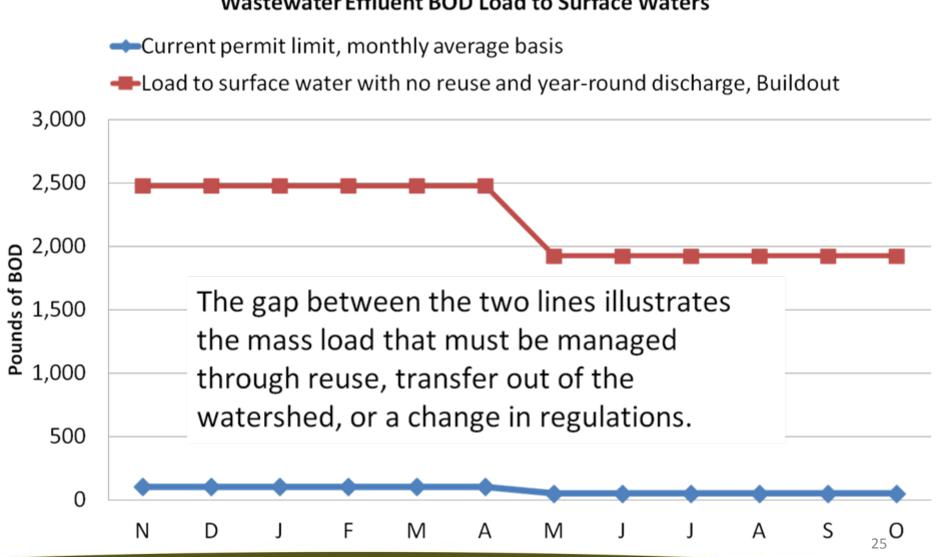
#### Objective:

Refine the best alternatives from the Phase 1 work and move closer to a recommended solution



#### Watershed Context: What the 3-Basin Rule means for SE Damascus

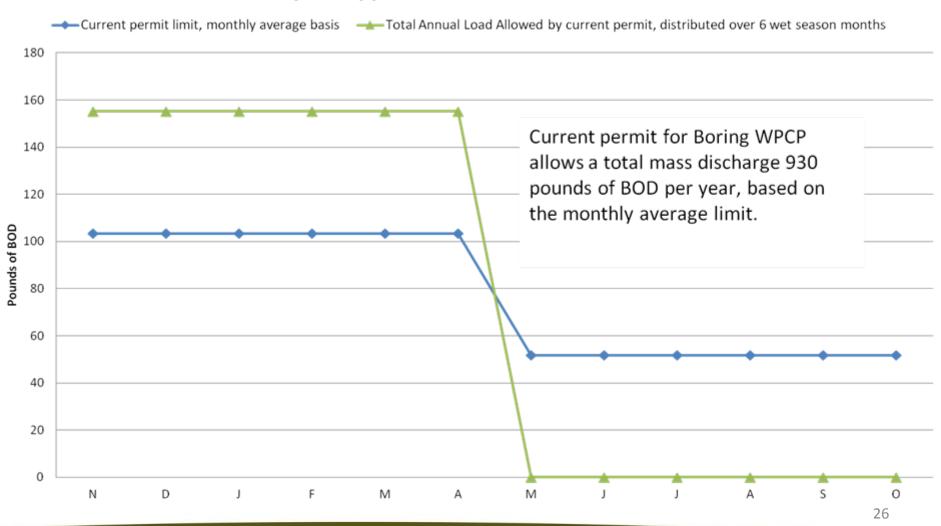
#### Wastewater Effluent BOD Load to Surface Waters





#### **Watershed context**

#### Two Ways to Approach the Annual Mass Load Limit

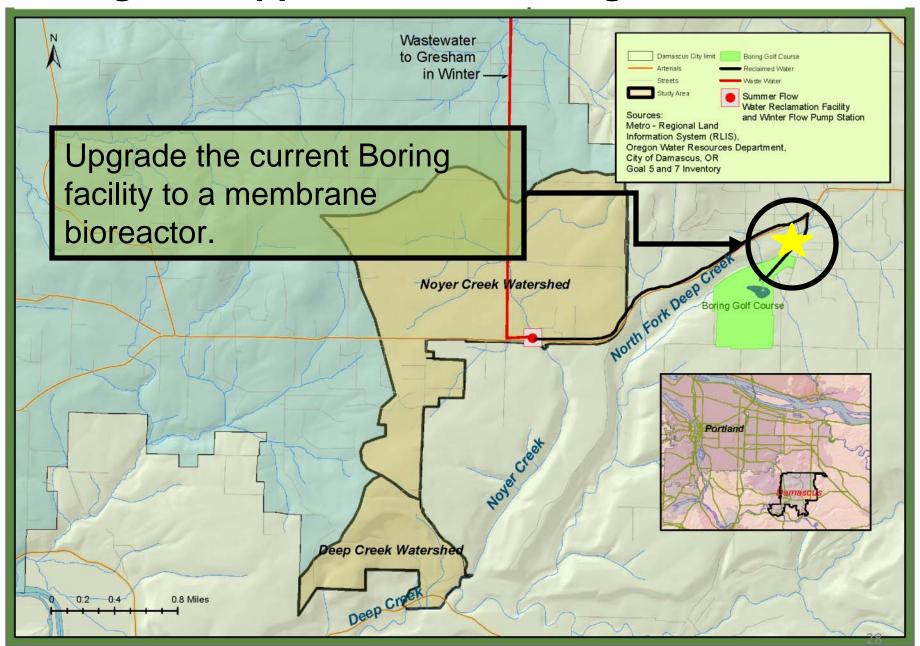




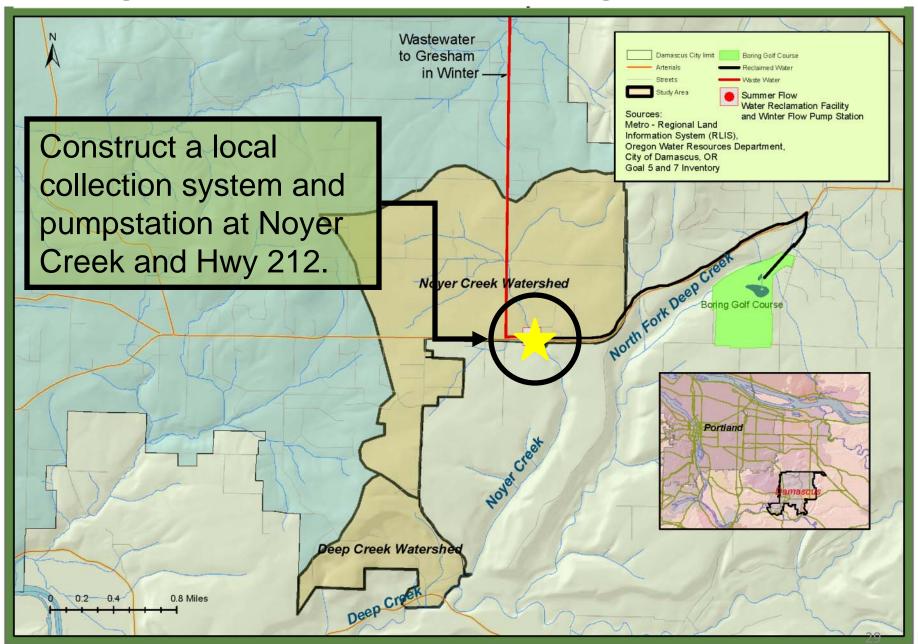
# Refined wastewater treatment and reuse alternatives

- Nine new alternative wastewater treatment and reuse scenarios developed and reviewed with stakeholders
- The difference between centralized and decentralized treatment options became less distinct
  - How big does something have to be to be "centralized?"
  - Sites might change use over time
- From these scenarios grew a recommendation for implementation in stages to serve development

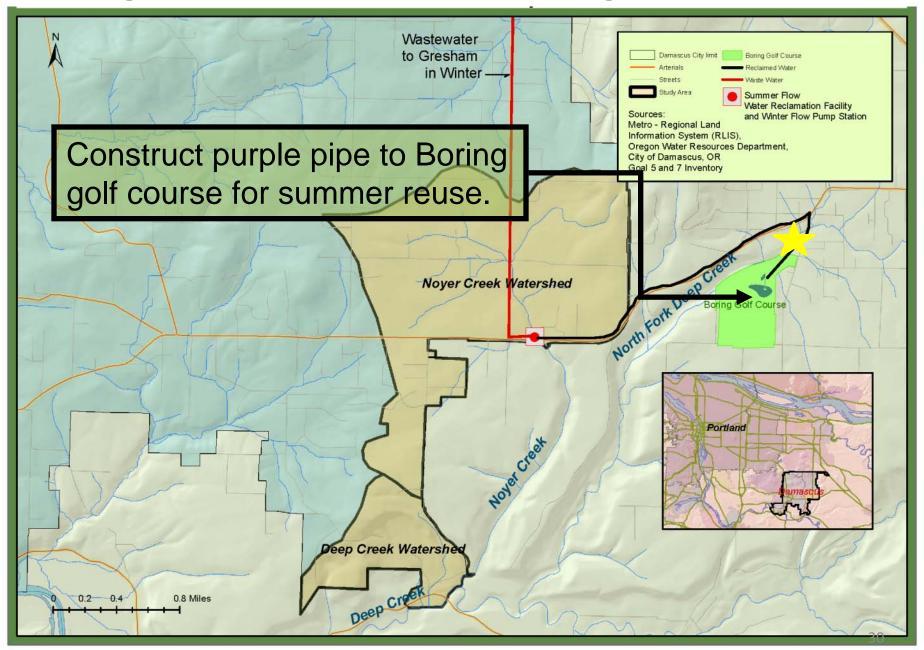
#### **Stage 1 – Approximate Planning Horizon 2020**



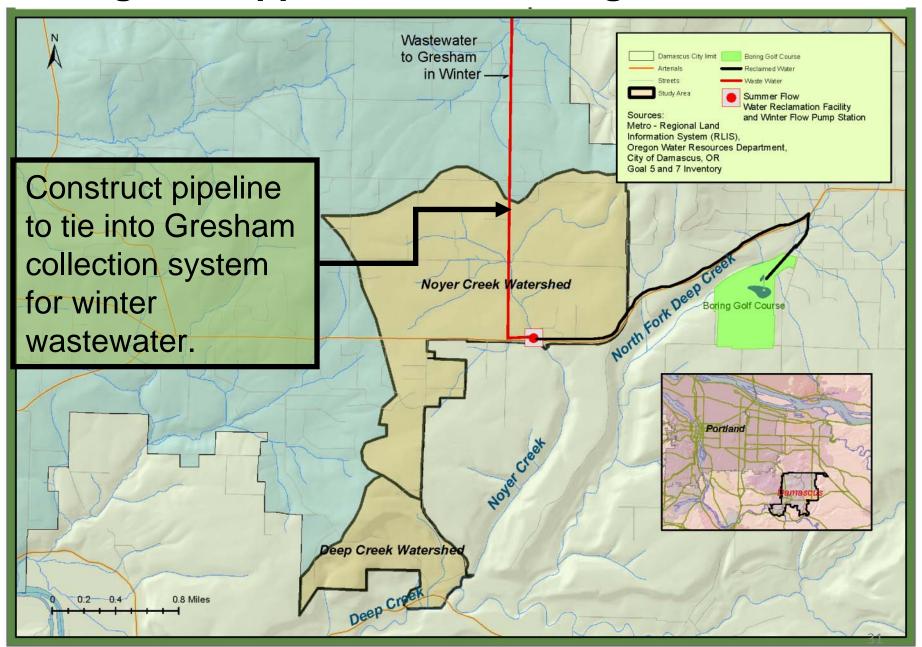
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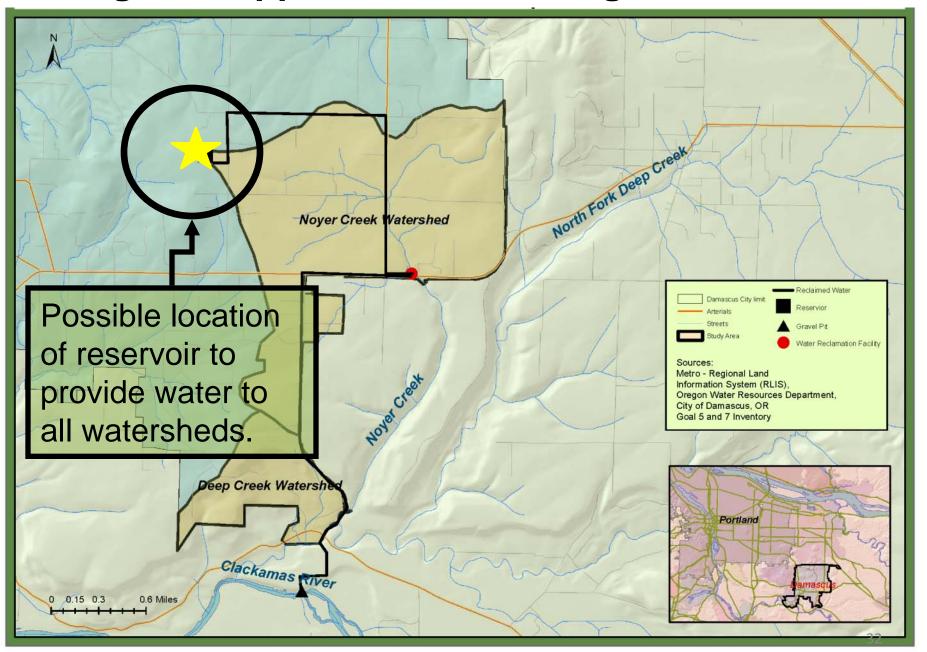
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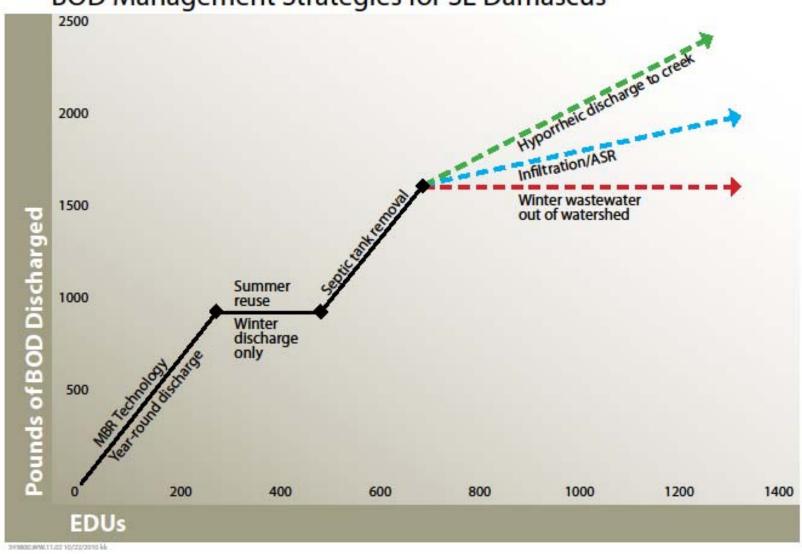
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# Stage 2: Addressing Regulatory Concerns

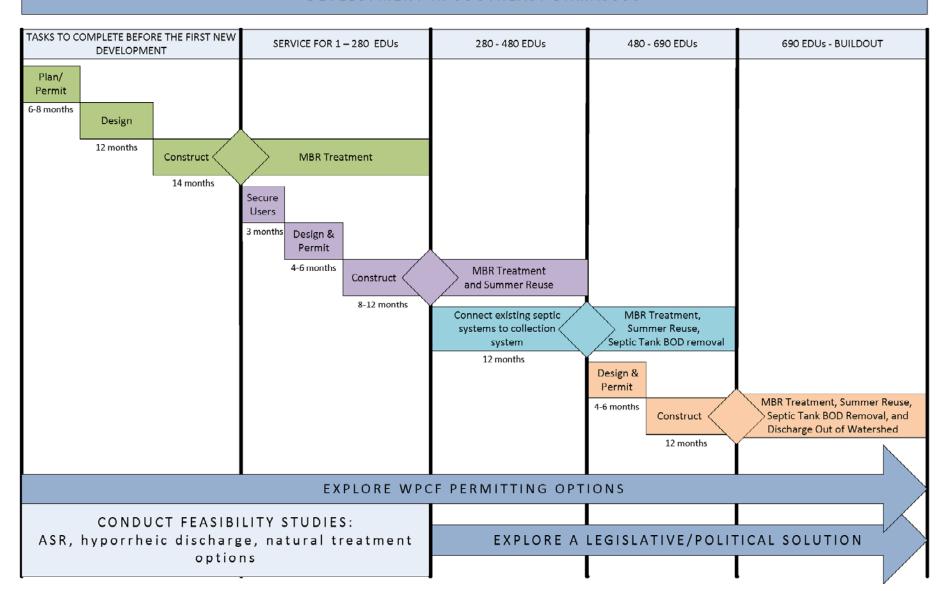
#### **BOD Management Strategies for SE Damascus**





#### **Timing for decisions**

#### DEVELOPMENT IN SOUTHEAST DAMASCUS



## Conclusions



#### **Conclusions**

- Reuse in SE Damascus is viable and cost-effective
  - Distance from existing treatment facilities drives local solutions
  - Lack of existing infrastructure allows for new thinking
  - Traditional boundaries between water/wastewater can be changed
- Reuse provides multiple benefits
  - Improved streamflow for environmental flows and water rights
  - Improved groundwater/aquifer levels
  - Reduced water source quantity issues
  - Reduced pollution from septic systems
- Regulatory hurdles exist
  - Water quality vs. Water Quantity



#### **Discussions with DEQ & OWRD**

- Opportunities to work with existing mass limits
- Supportive of reuse programs in Damascus
- Aware of water <u>quantity</u> issues
- Open to creative solutions used elsewhere
  - ASR in California and Arizona
  - Natural treatment solutions
- Encouraging solutions within the existing regulatory framework before pushing beyond current limits
  - WPCF permitting as a means to work within the 3-Basin rule

## **Next Steps**



#### From planning to development

- Integrated Water Resource Management Plan
  - Test the SE Damascus solutions as part of the overall solutions for the City
  - Includes stormwater and inter-basin solutions
- Pilot programs
  - Explore ASR solutions, working with drinking water providers
  - Explore hyporrheic discharge, natural treatment options solutions
- Advisory group
  - Continue discussions with Sounding Board agencies
  - Involve environmental/watershed groups
  - Build support for healthy watershed solutions

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## **Questions or Comments?**

#### Wastewater treatment and reuse: Best options Southeast Damascus



Direction from Council

#### Only wastewater treatment

- Treat at Tri-City facility, convey wastewater in Rock Creek Interceptor
- Treat at the Gresham facility, convey wastewater in Clackamas interceptor

#### Wastewater treatment plus reuse

- 1. Expand Boring WPCP
- Decentralized treatment in SE Damascus